

## RESHAPING GLOBAL ENERGY LANDSCAPES: THE GEOPOLITICAL REPERCUSSIONS OF THE RUSSIA-UKRAINE WAR

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### ABSTRACT

The Russia-Ukraine War marks a critical inflection point in the International Political Economy (IPE) of energy, catalyzing profound disruptions in global energy markets, security architectures, and geopolitical alignments. This chapter conceptualizes the conflict as a paradigmatic case in energy geopolitics, illuminating how the war dismantled entrenched patterns of energy interdependence—most notably between Russia and Europe—and exposed the strategic vulnerabilities embedded within asymmetric dependencies. It interrogates the deliberate weaponization of Russian natural gas exports as an instrument of coercive statecraft, underscoring the entanglement of energy flows with geopolitical power dynamics under the IPE lens. The analysis traces the accelerated restructuring of global energy trade routes prompted by Europe's decoupling from Russian supplies, characterized by surging LNG demand, infrastructural overhauls, and the recalibration of supplier-consumer relationships. It further explores the emergent scramble for energy security, detailing divergent national responses, intensified renewable energy deployment, and the reconfiguration of strategic partnerships. Additionally, the chapter evaluates the macroeconomic repercussions of the conflict—including energy-driven inflation and volatility—while critically assessing the political economy of the energy transition amid crisis. Particular attention is paid to the tension between short-term fossil fuel resurgence and long-term decarbonization trajectories. Framed through the IPE constructs of power, interdependence, vulnerability, and institutional resilience, this contribution offers a comprehensive analysis of how acute energy disruptions reconfigure the global political-economic order, yielding vital insights for future energy security strategies in an era of intensifying geopolitical turbulence.

**Keywords:** Energy geopolitics, International Political Economy (IPE), Russia-Ukraine War, energy interdependence, energy security, LNG trade, energy transition, fossil fuel weaponization, institutional resilience, decarbonization strategies.

## INTRODUCTION

### 1. A Pivotal Rupture in the IPE of Energy

The full-scale invasion of Ukraine by the Russian Federation in February 2022 was not merely a regional conflict; it was a seismic event that violently ruptured the foundational structures of the global energy system. Decades of carefully constructed, albeit asymmetric, interdependence, particularly between Russia and Europe, were shattered overnight. This chapter argues that the Russia-Ukraine War represents a defining case study within the field of International Political Economy (IPE), vividly illustrating the profound entanglement of energy flows, geopolitical power, economic stability, and institutional resilience. It serves as a stark reminder that energy is not merely a commodity traded on global markets but a potent instrument of statecraft and a critical variable in national security calculus.

Prior to the invasion, the global energy landscape was characterized by deep, often uncomfortable, interdependencies.

Europe, seeking reliable and relatively affordable energy to fuel its economies, had become heavily reliant on Russian pipeline gas, oil, and coal. Russia, in turn, depended on European energy revenues to fund its state budget and elite patronage networks. This relationship epitomized complex interdependence (Keohane & Nye, 1977), where mutual vulnerability was high, albeit unevenly distributed. Institutions like the long-term gas contracts governed by take-or-pay clauses, the Energy Charter Treaty (though never ratified by Russia), and various EU-Russia energy dialogues attempted to manage this relationship, embedding energy trade within a complex institutional framework aimed at mitigating political risk through economic entanglement.

However, this interdependence masked underlying vulnerabilities and power asymmetries. Russia perceived its energy resources as a strategic asset and a source of geopolitical leverage (Goldthau, 2016; Stulberg, 2015). Europe, while diversifying its supply sources and promoting renewable energy, remained critically exposed due to its infrastructure configuration and the sheer volume of Russian imports. The war laid bare these vulnerabilities with brutal clarity. Russia's deliberate manipulation of gas flows in the months preceding the invasion and its subsequent drastic supply cuts constituted the most overt "weaponization" of energy exports in recent history (Hafner & Tagliapietra, 2023). This act transformed energy from a vector of interdependence into a weapon of coercion and economic warfare, fundamentally challenging the IPE assumption that dense economic ties inherently constrain conflict.

The repercussions of this rupture extended far beyond the European continent. Global energy markets experienced unprecedented volatility, sending shockwaves through the world economy, fueling inflation, and triggering fears of global recession. The frantic search by Europe for alternative supplies, particularly Liquefied Natural Gas (LNG), reshuffled global trade routes, strained LNG infrastructure, altered pricing dynamics, and created new winners and losers among energy exporters and importers. Simultaneously, the crisis forced a global reassessment of energy security doctrines. Concepts like "strategic autonomy," "friendshoring" of supply chains, and accelerated diversification became paramount, driving new strategic partnerships and infrastructure investments at a pace previously deemed impossible.

Furthermore, the war intersected critically with the ongoing global energy transition. While acting as a powerful accelerant for renewable energy deployment in many regions, the immediate need to replace Russian fossil fuels also led to short-term increases in coal consumption, a scramble for non-Russian oil and gas, and significant investments in new LNG import infrastructure. This dynamic created a profound tension: did the crisis ultimately advance or hinder the long-term decarbonization goals enshrined in the Paris Agreement? The war forced policymakers to grapple with the immediate, existential threat of energy shortages against the longer-term, existential threat of climate change, revealing the complex political economy of the energy transition under duress (Van de Graaf & Bradshaw, 2018).

This chapter employs core IPE concepts – power, interdependence, vulnerability, and institutional resilience – to dissect these multifaceted repercussions. It examines how the war reshaped power dynamics between producers and consumers, exposed the limits and fragilities of interdependence, heightened vulnerabilities for specific states and regions, and tested the capacity of existing international institutions and domestic policy frameworks to manage an acute energy crisis. By analyzing the war's impact through this IPE lens, we gain crucial insights into the evolving nature of energy security in an era marked by resurgent geopolitical rivalry and systemic uncertainty. The lessons learned are vital for crafting resilient energy strategies capable of navigating an increasingly contested global political-economic order.

## 2. The Weaponization of Energy: Russia's Coercive Statecraft

The concept of energy as a geopolitical weapon is not new, but the scale, brazenness, and systematic nature of Russia's actions following its invasion of Ukraine marked an unprecedented escalation. This section dissects the mechanics and objectives of Russia's energy coercion strategy, placing it within the IPE framework of power projection and the manipulation of interdependence.

- **Pre-War Dependencies and Asymmetric Interdependence:** The foundation for weaponization lay in decades of deliberate energy policy. Russia, under President Vladimir Putin, prioritized using its vast hydrocarbon reserves to rebuild national power and influence. Gazprom, the state-controlled gas giant, was a key instrument of this policy. Europe, particularly Germany and Italy, actively deepened its reliance on Russian pipeline gas due to its perceived cost-effectiveness and reliability compared to LNG or other pipeline routes (e.g., from North Africa or the Caspian). By 2021, Russia supplied around 40% of the EU's natural gas, 27% of its oil imports, and 46% of its coal imports (IEA, 2022a). This created a classic case of asymmetric interdependence. While Europe depended on Russia for a significant share of its primary energy, Russia depended on Europe for a substantial portion of its state revenue – estimated that energy exports accounted for 45% of the federal budget pre-invasion (IMF, 2022). However, Russia perceived its position as stronger: Europe's diversified economy and complex political structure made rapid adjustment difficult, while Russia's centralized control and financial reserves (built from past energy revenues) offered more immediate resilience. This perception underpinned its willingness to leverage energy for political goals.

- **Precursor Actions and Signaling:** Russia began testing the coercive potential of energy well before the 2022 invasion. Notable examples include the 2006 and 2009 gas cutoffs to Ukraine, which also significantly impacted downstream European consumers, ostensibly over pricing disputes but widely interpreted as punishment for Ukraine's pro-Western orientation (Orttung & Overland, 2011). The Nord Stream 2 pipeline project became a focal point of geopolitical tension. Championed by Germany and Russia but fiercely opposed by the US, Poland, Ukraine, and Baltic states, the pipeline aimed to bypass traditional transit countries like Ukraine and Poland, thereby increasing Russia's leverage over these nations and deepening Germany's dependence. Russia consistently linked the pipeline's operational status to political concessions, demonstrating its view of energy infrastructure as a political tool.

- **The "Gas War" of 2021-2022:** In the months leading up to the invasion, Russia deliberately withheld gas supplies to Europe. Gazprom refused to book additional transit capacity via Ukraine or Poland beyond minimal contractual obligations, despite historically high spot prices and depleted European storage levels heading into winter. It also delayed commissioning the newly completed Nord Stream 2 pipeline. These actions were justified with technical and contractual arguments, but their timing and geopolitical context pointed towards a deliberate strategy to pressure Europe, weaken support for Ukraine, and create energy leverage ahead of a potential conflict (Pirani & Yafimava, 2022). The goal was to amplify Europe's vulnerability and deter a unified response to aggression against Ukraine.

- **Post-Invasion Escalation and Supply Cuts:** Following the invasion and the imposition of Western sanctions, Russia escalated its energy coercion. It demanded "unfriendly" countries pay for gas in rubles, a mechanism designed to circumvent financial sanctions and sow division within the EU. When most EU countries refused, Gazprom began systematically cutting supplies. Key milestones included the complete shutdown of Nord Stream 1 (initially citing turbine issues, later citing sanctions and leaks) and drastic reductions via the Yamal-Europe and Ukraine transit routes. By September 2022, Russian pipeline gas flows to the EU had plummeted to less than 10% of pre-war levels (Figure 1), effectively weaponizing its primary energy export (ENTSOG, 2023).
- **Objectives and IPE Power Dynamics:** Russia's weaponization aimed for multiple objectives: (1) **Coercion:** To fracture Western unity by punishing supportive nations economically and politically, forcing them to reconsider sanctions or military aid to Ukraine. High energy prices and potential shortages were intended to erode public support for governments backing Ukraine. (2) **Economic Warfare:** To inflict direct economic damage on European economies through hyperinflation, reduced industrial output, and potential recession, weakening their capacity to sustain Ukraine and their own economies. (3) **Strategic Leverage:** To signal Russia's willingness to escalate and endure economic pain, demonstrating resolve and power to other potential adversaries. (4) **Revenue Maximization (short-term):** Ironically, the initial supply constraints and panic drove prices to record highs, temporarily boosting Russian export revenues despite reduced volumes (Bruegel, 2022).

**Figure 1: Russian Pipeline Gas Flows to the EU (Monthly Average, Billion Cubic Meters - BCM)**

Month	2021 Avg	2022 Avg	2023 Avg	Change 2021-2023 (%)
January	10.5	8.2	1.8	-83%
February	10.1	7.5	1.2	-88%
March	9.8	6.0	1.0	-90%
April	8.2	4.5	0.9	-89%
May	7.5	3.0	0.7	-91%
June	6.8	1.8	0.5	-93%
July	6.2	1.2	0.4	-94%
August	5.9	0.8	0.3	-95%
September	6.0	0.4	0.2	-97%
October	7.1	0.3	0.2	-97%



November 8.5 0.2 0.2 -98%

December 9.0 0.2 0.2 -98%

**Source:** Compiled by author from Bruegel (2023), ENTSG (2023), IEA (2023a). Note: Data represents aggregate flows via all pipelines (Nord Stream 1, Yamal, Ukraine, TurkStream).

The weaponization strategy exposed the inherent vulnerability within interdependence. While IPE theory often posits that mutual dependence constrains aggressive behavior (Keohane & Nye, 1977), the Russian case demonstrates how a state perceiving asymmetric advantage (or acting under different cost-benefit calculations, including non-economic objectives like territorial conquest) can weaponize interdependence, transforming mutual vulnerability into a tool of aggression. The strategy tested the institutional resilience of the EU and the transatlantic alliance, forcing a rapid and coordinated response to an acute energy security crisis. It also highlighted the limits of market mechanisms alone in ensuring security when a major supplier acts as a geopolitical adversary.

### 3. Europe's Forced Pivot: Diversification, LNG, and the Scramble for Alternatives

Faced with the deliberate severing of its primary energy artery, Europe embarked on an unprecedented and frantic effort to secure alternative supplies. This section examines the multifaceted response, focusing on the pivot to LNG, infrastructure development, policy interventions, demand reduction, and the resultant shifts in global trade flows, analyzing them through the IPE lens of vulnerability reduction and institutional adaptation.

- **The LNG Lifeline:** Liquefied Natural Gas became the cornerstone of Europe's strategy to replace Russian pipeline gas. The inherent flexibility of LNG – its ability to be shipped globally and sourced from diverse suppliers – offered a crucial advantage over fixed pipelines. European buyers aggressively entered the global LNG spot market, outbidding traditional Asian importers and driving prices to record highs (TTF prices peaked near €340/MWh in August 2022). Long-term contracts were also signed at an accelerated pace, particularly with the US and Qatar, seeking to lock in future volumes and mitigate price volatility. As a result, EU LNG imports surged dramatically (Figure 2).

**Figure 2: EU LNG Imports (Monthly, Billion Cubic Meters - BCM)**

Year	Total LNG Imports (BCM)	Year-on-Year Change	Primary Suppliers (% Share 2023)
2021	80	-	US (26%), Russia (20%), Qatar (14%), Algeria (10%)
2022	134	+67%	US (42%), Russia (16%), Qatar (14%), Norway (5%)
2023	150*	+12%	US (45%), Qatar (13%), Russia (11%), Norway (8%)

**\*Source:** IEA (2023b), GIIGNL (2023). \*2023 Data Estimated. Note: Significant decline in Russian LNG share due to political pressure/diversification efforts.\*

- **Infrastructure Boom:** Europe's existing LNG import capacity, concentrated in a few countries (Spain, UK, France, Italy), was insufficient for the massive influx needed. This triggered a scramble to rapidly deploy Floating Storage and Regasification Units (FSRUs) – essentially LNG terminals on ships that can be deployed much faster than permanent onshore facilities. Germany, which had no LNG terminals before the war, commissioned multiple FSRUs within months. Italy, Netherlands, Finland, France, and others also expanded capacity. Simultaneously, investments flowed into new pipeline interconnectors within Europe (e.g., between Spain and France), enhancing the ability to move gas from new entry points to demand centers. This infrastructure surge represented a massive, forced investment in reducing geographical vulnerability.
- **Policy Interventions and Institutional Response:** The EU response showcased institutional adaptation under crisis. Key initiatives included:
  - **REPowerEU Plan (May 2022):** The flagship strategy setting targets to phase out Russian fossil fuels by 2027, accelerate renewables, save energy, diversify supplies, and smartly invest in infrastructure. It included funding mechanisms and streamlined permitting.
  - **Gas Storage Regulation:** Mandating member states to fill storage facilities to 80% capacity by November 2022 and 90% by November 2023, enhancing resilience for winter demand peaks. This was largely achieved through coordinated efforts and high LNG imports.
  - **Demand Reduction:** The EU agreed on voluntary targets (later made mandatory under emergency regulation) to reduce gas demand by 15% (August 2022 - March 2023) compared to the 5-year average. This included public awareness campaigns, industrial curtailments, and policy measures like thermostat adjustments in public buildings.
  - **Joint Purchasing Mechanism (AggregateEU):** Launched in 2023, this platform aims to pool European demand to negotiate better prices and secure reliable supplies, leveraging the EU's collective market power to counter fragmentation and reduce vulnerability to price gouging.
  - **Price Caps and Market Interventions:** After intense debate, the EU implemented a temporary Market Correction Mechanism (gas price cap) and measures to limit excessive volatility in energy derivatives markets. These interventions reflected the tension between market liberalization ideals and the perceived need for state control during an extreme crisis.
- **Divergent National Responses:** While the EU framework provided coordination, national responses varied significantly based on pre-existing infrastructure, energy mix, fiscal space, and political will. Countries like Germany, heavily reliant on Russian gas for industry, faced the steepest challenges and enacted massive subsidy programs. France, with its nuclear base, had more resilience in power generation but still needed gas for heating and industry. Eastern European states, historically more wary of Russian dependence, accelerated diversification efforts but remained vulnerable due to infrastructure limitations. Southern European states with LNG terminals became crucial gateways. These variations highlighted the difficulty of achieving perfect solidarity and the persistence of national interests within the common framework.
- **Successes and Ongoing Challenges:** By late 2023, Europe had largely succeeded in its immediate goal: surviving two winters without major gas shortages and significantly reducing its dependence on Russian gas (down to around 15% of pre-war levels for gas, even lower for oil and coal). Storage levels were high, prices had fallen significantly from peaks (though remaining above pre-war levels), and diversification was well advanced. However, challenges remain: high energy costs impacting competitiveness and households, potential long-term lock-in of fossil gas infrastructure, ensuring sufficient LNG supply amidst global competition (especially if Asian demand rebounds), and maintaining demand discipline. The scramble exposed Europe's underlying energy vulnerability and forced a costly but necessary adaptation, fundamentally altering its energy supply map and strategic partnerships.

#### 4. Global Energy Market Realignments: Winners, Losers, and New Flows

Europe's desperate search for non-Russian energy supplies triggered a massive reconfiguration of global energy trade routes, creating significant economic and geopolitical ripple effects worldwide. This section analyzes the shifts in oil, gas, and coal markets, identifying key beneficiaries, losers, and emerging patterns of interdependence.

- **The Great LNG Re-routing:** The most dramatic shift occurred in the global LNG market. Europe's insatiable demand pulled cargoes away from Asia, particularly price-sensitive buyers like India, Pakistan, and Bangladesh, who were often forced to reduce imports or switch to more polluting fuels due to unaffordability (Jaganathan & Sagar, 2023). This created a "bifurcated" market: a premium European market willing to pay record prices and a secondary Asian market struggling to compete. Traditional suppliers adapted rapidly:

- **United States:** Emerged as the clear geopolitical and economic winner. US LNG exports surged to record levels, with over 60% flowing to Europe in 2022-2023, up from around 30% pre-war (EIA, 2023).

This cemented the US role as the world's swing LNG supplier and a crucial energy security partner for Europe, strengthening transatlantic ties. Billions were committed to new US LNG export terminal projects.

- **Qatar:** Maintained its position as a major supplier to both Europe and Asia, leveraging its vast reserves and expanding production (North Field expansion projects). It signed significant new long-term deals with European buyers while maintaining relationships in Asia.

- **Other Producers:** Australia, Algeria, Egypt, Nigeria, and Trinidad & Tobago also increased exports to Europe. Norway increased pipeline gas exports to the continent.

- **Russia:** Faced with the loss of its primary European pipeline market, Russia desperately sought to redirect its gas exports. Pipeline flows to China via the Power of Siberia increased, but capacity is currently limited. Plans for Power of Siberia 2 accelerated, though negotiations are complex. Russia significantly increased LNG exports, primarily from the Yamal LNG project (Novatek), finding markets primarily in Europe initially (taking advantage of high prices), then increasingly in Asia as political pressure grew. However, redirecting the sheer volume of gas previously sent via pipeline proved immensely challenging, leading to significant production cuts. Sanctions also hampered new project development and access to technology/finance.

- **Oil Market Dynamics:** Sanctions on Russian oil exports (EU import ban, G7 price cap) forced a significant redirection of flows. Russian Urals crude, previously flowing predominantly to Europe, was redirected primarily to Asia – especially India and China – often at substantial discounts to international benchmarks (McWilliams et al., 2022). India, in particular, dramatically increased its intake of discounted Russian oil, becoming a crucial outlet for Moscow. China also increased imports. This shift benefited price-sensitive Asian refiners but complicated the enforcement of the price cap and raised concerns about "laundering" Russian oil through third countries. Global oil prices spiked initially but moderated somewhat as Russian volumes remained on the market, albeit rerouted. OPEC+ managed market volatility through production adjustments, sometimes clashing with US calls for increased output to lower prices.

- **Coal's Temporary Resurgence:** Facing gas shortages and high prices, several European countries (notably Germany, Austria, Netherlands) temporarily increased coal-fired power generation, delaying planned phase-outs. This increased demand for non-Russian thermal coal, benefiting exporters like the US, Colombia, South Africa, and Australia. Indonesia also saw strong demand. However, this was widely seen as a short-term, emergency measure, with governments reaffirming their coal exit commitments. The episode highlighted the tension between immediate energy security and climate goals.

- **Shifting Geopolitical Alliances and Dependencies:** The market realignments fostered new strategic partnerships and dependencies:
  - **Transatlantic Energy Axis:** The US-EU energy partnership became central to European security, moving beyond rhetoric to concrete supply relationships and infrastructure cooperation.
  - **Russia's Pivot to Asia:** Russia became increasingly dependent on China and India as energy buyers, strengthening economic ties but potentially increasing Moscow's geopolitical subservience to Beijing in the long run. The terms of trade (significant discounts) favored the buyers.
  - **Middle East Leverage:** Major Gulf exporters (Qatar, Saudi Arabia, UAE) saw their strategic importance as reliable energy suppliers enhanced. Europe actively courted them for both oil and gas, offering opportunities for these states to diversify their own economic and political relationships.
  - **Emerging Economy Squeeze:** Many developing economies, lacking the financial muscle of Europe or large Asian importers, were priced out of the LNG and coal markets, faced high oil import bills, and struggled with energy-driven inflation and potential blackouts, hindering development and increasing social instability (World Bank, 2023). This exposed a stark inequity in the global energy system's resilience.

**Table 1: Major Shifts in Global Energy Trade Flows (Pre-War vs. Post-Invasion Trends)**

Energy Type	Primary Pre-War Flow	Major Post-Invasion Shift	Key Beneficiaries	Key Losers/Challenged
LNG	Flexible, global trade; Asia major demand center.	Massive redirection to Europe; High prices bifurcating market.	US (volume price), Qatar (diversification), LNG exporters (Norway, Algeria etc.).	Price-sensitive importers (India, Pakistan, Bangladesh -reduced access/affordability), Russia (limited redirection options).
Pipeline Gas	Russia -> Europe (dominant flow).	Near collapse of Russia->Europe flows; Increased Norway->EU; Accelerated Russia->China (limited).	Norway, Azerbaijan (to EU).	Russia (massive loss of primary market), Europe (forced costly pivot).
Oil	Russia -> Europe significant; Global flows diverse.	Russia->Europe collapsed (sanctions); Russia->India/China surged (discounts); OPEC+ adjustments.	India (discounted oil), China (discounted oil), Middle East/Other exporters (higher prices initially).	Russia (lower prices, higher shipping costs), Oil-importing developing economies (high prices).
Coal	Russia -> Europe significant; Global trade diverse.	EU reduced Russia imports; Increased imports from US, Colombia, South Africa, Australia, Indonesia.	US, Colombia, South Africa, Australia, Indonesia.	Russia (lost market share), Climate goals (temporary coal resurgence in EU).

**Source:** Author's synthesis based on IEA (2022b, 2023b), EIA (2023), Bruegel (2023), IMF (2023).



The war-induced realignments demonstrated the globalized nature of energy markets: a shock in one region reverberates worldwide. They redistributed economic rents, creating windfalls for some exporters and imposing heavy burdens on importers. They reshaped geopolitical relationships, strengthening some alliances (US-EU) while forcing new, sometimes uncomfortable, dependencies (Russia-China/India). The long-term stability of these new flow patterns remains uncertain, contingent on future geopolitical developments, climate policies, infrastructure investments, and the evolution of sanctions regimes.

## 5. Energy Security Redefined: Policy Responses and Strategic Shifts

The war acted as a powerful accelerant for the redefinition and reprioritization of energy security across the globe. The experience of vulnerability, particularly in Europe but also among developing economies priced out of markets, forced governments to fundamentally rethink their strategies, moving beyond simplistic notions of supply diversification to encompass resilience, affordability, and sovereignty. This section examines the evolving concept of energy security through diverse policy responses.

- **From "Just-in-Time" to "Just-in-Case":** Pre-war energy security, particularly in liberalized markets like the EU, often emphasized efficiency, market mechanisms, and lean inventories, akin to "just-in-time" logistics. The war exposed the fragility of this model in the face of deliberate supply disruption by a major producer. The new paradigm emphasizes redundancy, strategic buffering, and resilience – a "just-in-case" approach (Siddi, 2023). Key manifestations include:

- **Strategic Stockpiling:** Mandated high levels of gas storage (EU), renewed focus on strategic petroleum reserves (IEA coordinated releases), and discussions around critical mineral stockpiles for the energy transition.

- **Infrastructure Overbuild:** Investment in excess LNG import capacity (FSRUs), enhanced cross-border interconnections, and backup generation capacity to handle supply shocks.

- **System Flexibility:** Increased emphasis on demand response mechanisms, smart grids, and technologies enabling better management of intermittent renewables.

- **"Friendshoring" and Supply Chain Resilience:** The weaponization of energy and broader supply chain disruptions (e.g., semiconductors) spurred a move towards "friendshoring" or "nearshoring" of critical supply chains, including energy. The goal is to reduce dependence on geopolitical adversaries or unreliable partners. This manifests in:

- **Diversification Beyond Mere Volume:** Seeking supplies not just from multiple countries, but specifically from politically aligned or stable partners (e.g., Europe's pivot to US, Norway, Qatar; Japan seeking stable LNG partners).

- **Critical Minerals Strategy:** Intensified efforts by the EU, US, and others to secure supply chains for lithium, cobalt, nickel, rare earths – vital for renewables and batteries – reducing reliance on dominant processors like China (IEA, 2021). Initiatives like the US Inflation Reduction Act and the EU Critical Raw Materials Act prioritize domestic sourcing and partnerships with allies.

- **Domestic Manufacturing Push:** Policies incentivizing local manufacturing of clean energy technologies (solar panels, wind turbines, batteries, electrolyzers) to reduce import dependence and create jobs (e.g., US IRA, EU Net Zero Industry Act).

- **Accelerated Deployment of Renewables and Low-Carbon Technologies:** The war provided a powerful impetus for accelerating the energy transition as a *security* imperative, not just an environmental one. Governments recognized that domestically generated renewable energy reduces exposure to volatile global fossil fuel markets and geopolitical coercion (IRENA, 2022). Key actions included:

- **Streamlined Permitting:** Efforts to drastically shorten approval times for renewable energy projects (solar, wind) and associated grid infrastructure (e.g., EU Renewable Energy Directive revisions).

- **Increased Targets and Incentives:** Raising national renewable energy targets and enhancing subsidies, tax credits, and auction mechanisms (e.g., boosted by US IRA, REPowerEU).
  - **Focus on Enabling Technologies:** Increased policy support and investment for energy storage (batteries, pumped hydro), grid modernization, and low-carbon hydrogen production (seen as a future substitute for gas in industry and transport).
  - **National vs. Regional vs. Global Approaches:** Responses varied by level:
    - **National:** Individual countries enacted measures based on specific vulnerabilities (e.g., Germany's LNG terminals and industrial support, France's nuclear fleet maintenance, Poland's coal reliance and pipeline diversification).
    - **Regional:** The EU demonstrated unprecedented coordination (REPowerEU, storage mandates, joint purchasing, price interventions), showcasing the potential of regional blocs to enhance collective security, albeit with friction.
    - **Global:** Coordinated IEA oil stock releases occurred, but broader global governance mechanisms proved inadequate to prevent market chaos or protect vulnerable nations. Calls for reform of international energy governance intensified.
  - **The Affordability Challenge:** The crisis starkly highlighted the "energy trilemma": balancing security, sustainability, and affordability. Soaring energy prices fueled rampant inflation, eroded household budgets, forced energy-intensive industries to curtail production or relocate, and strained government finances spent on massive subsidy programs (IMF, 2023). Designing policies that ensure security and advance the transition without imposing unbearable costs on citizens and businesses became a paramount political challenge. Targeted income support, energy efficiency programs, and progressive pricing structures gained prominence.
- The war fundamentally shifted the energy security paradigm. Security is no longer solely about securing fossil fuel supplies; it encompasses securing the supply chains for the energy transition, building resilient and flexible energy systems, ensuring affordability, and minimizing strategic dependencies on potential adversaries. This redefinition demands integrated policy approaches that bridge traditional energy policy, climate policy, industrial policy, and foreign policy.

## 6. The Energy Transition Under Duress: Short-Term Fixes vs. Long-Term Goals

The war created a profound tension at the heart of global energy policy. While acting as a powerful catalyst for accelerating renewable energy deployment in many regions as a security imperative, the immediate, overwhelming need to replace Russian fossil fuels also drove significant short-term increases in fossil fuel consumption and infrastructure investment. This section critically examines whether the crisis ultimately advanced or hindered the long-term decarbonization goals of the Paris Agreement.

- **The Acceleration Argument:**
  - **Renewables as a Security Hedge:** The war vividly demonstrated the geopolitical and economic risks of fossil fuel dependence, particularly on authoritarian petrostates. This provided a potent political and economic argument for accelerating the deployment of domestic, zero-marginal-cost renewable energy sources (wind, solar) as a means of enhancing energy independence and price stability. The slogan "renewables are freedom fuels" gained traction (Birol, 2022).
  - **Policy Momentum:** Major economies significantly increased their renewable energy ambitions and policy support:
    - **REPowerEU** raised the EU's 2030 renewable energy target to 45% (from 40%) and set ambitious solar and hydrogen goals.
    - **US Inflation Reduction Act (IRA):** Provided unprecedented tax credits and subsidies for clean energy deployment, manufacturing, and innovation, estimated to mobilize hundreds of billions in investment.

- **Other Nations:** Countries like Japan, South Korea, Australia, and India also reinforced or accelerated renewable targets and investments.
  - **Economic Competitiveness:** Soaring fossil fuel prices further improved the relative economics of renewables and electrification (e.g., heat pumps, electric vehicles), accelerating consumer and business adoption even without direct subsidies.
  - **Focus on Efficiency:** High prices and supply concerns spurred significant investments and behavioral changes towards energy efficiency, reducing overall demand and emissions intensity. EU demand reduction targets exemplified this.
- **The Hindrance Argument:**
  - **Short-Term Fossil Fuel Lock-in:** The frantic search for non-Russian gas led to:
    - **New Long-Term LNG Contracts:** Europe signed deals with the US, Qatar, and others locking in gas supply for 15-20 years, potentially creating stranded asset risks or delaying the phase-out if climate targets are rigorously pursued (Paltsev & Zhang, 2023).
    - **Infrastructure Investments:** Billions poured into new or expanded LNG import terminals (FSRUs, onshore) and gas pipelines within Europe. While necessary for immediate security, this risks locking in gas infrastructure and consumption patterns for decades, potentially creating a "gas bridge" that is longer than compatible with net-zero scenarios.
  - **Coal Resurgence:** The most visible setback was the temporary increase in coal-fired power generation in Europe and parts of Asia as gas became unaffordable or unavailable. While often framed as temporary, restarting coal plants delays shutdown schedules and increases near-term emissions.
  - **Global Emissions Impact:** Despite regional shifts (e.g., lower emissions in Europe due to demand destruction and mild weather, higher emissions in some places due to coal), the global energy crisis complicated efforts to peak emissions quickly. High gas prices also pushed some developing economies towards cheaper, more polluting coal. Methane emissions from increased global gas production and flaring remained a concern.
  - **Investment Competition:** Massive government spending on fossil fuel subsidies (consumer support, industry bailouts) and emergency infrastructure diverted public funds that could have been used for renewables, efficiency, and grid modernization. While clean energy investment also rose, the fiscal burden was immense.
  - **Policy Distraction:** The sheer magnitude of the energy crisis consumed political bandwidth and bureaucratic capacity, potentially slowing down the complex regulatory and permitting reforms needed for the large-scale deployment of renewables and grids.
- **Navigating the Tension: Political Economy in Action:** The crisis laid bare the complex political economy of the energy transition:
  - **Security Trumps Climate (in the short term):** Faced with the immediate threat of freezing homes and collapsing industries, governments prioritized securing energy supplies, even if it meant higher emissions temporarily. This reflects the political reality that energy shortages are an existential threat *today*, while climate impacts are often perceived as longer-term.
  - **Lobbying Power:** Fossil fuel incumbents leveraged the crisis to argue for continued investment in gas infrastructure as "essential" for security, while renewable advocates pushed the security benefits of domestic clean energy. The outcome varied by country depending on political constellations and existing industry structures.
  - **Defining "Temporary":** A critical question is whether the fossil fuel investments made during the crisis are genuinely temporary bridges or whether they create path dependencies that slow the transition. Robust carbon pricing, clear phase-out dates for fossil subsidies, and strict conditions on new infrastructure (e.g., "hydrogen-ready" gas plants) are crucial to mitigate lock-in risks.
  - **Equity Dimensions:** The crisis exacerbated energy poverty. Policies designed to accelerate the transition must incorporate strong social safeguards to ensure affordability and a "just transition," preventing backlash that could undermine climate goals.

The net impact of the war on the energy transition remains contested and will unfold over years. While it provided a powerful security rationale for clean energy and spurred significant ambition and investment, it also led to near-term emissions increases and risks of fossil fuel lock-in. The ultimate outcome depends on whether the acceleration of clean energy deployment, efficiency gains, and policy momentum post-2023 can outpace the emissions from short-term fossil substitutions and overcome the inertia of new fossil infrastructure. Strong, consistent climate governance and carbon pricing will be essential to ensure the long-term decarbonization trajectory prevails over short-term security fixes.

## 7. Economic Shockwaves: Prices, Inflation, and Geoeconomic Fragmentation

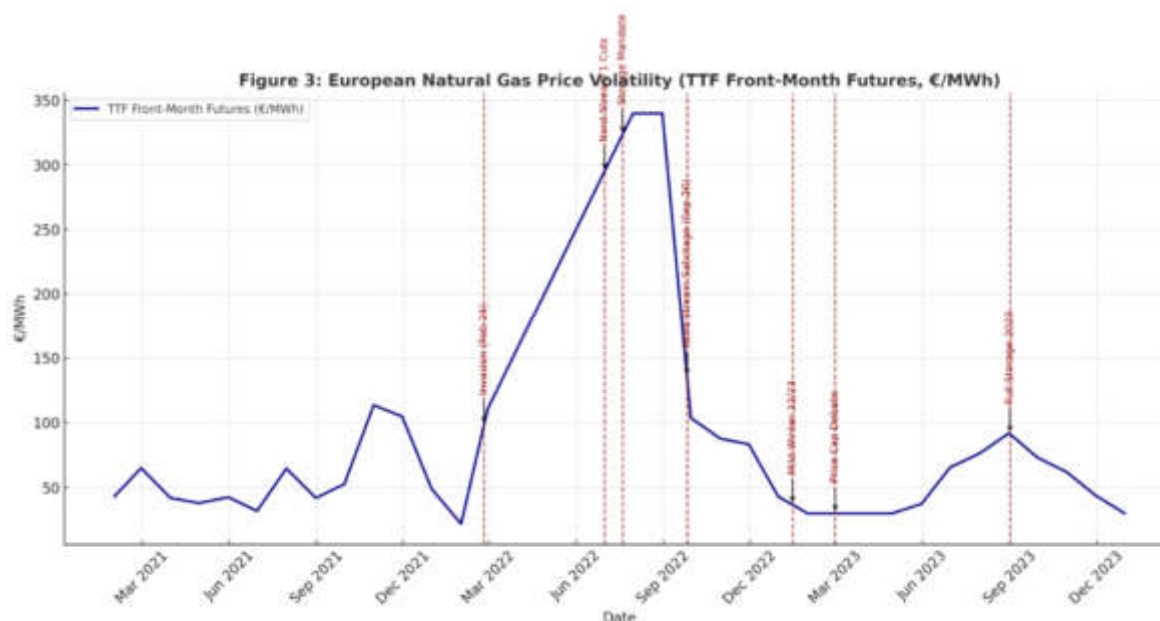
The energy supply shock triggered by the Russia-Ukraine war sent powerful economic reverberations throughout the global economy, acting as a major driver of inflation, slowing growth, exacerbating debt burdens, and contributing to a potential fragmentation of the global economic order. This section analyzes these economic consequences through an IPE lens, focusing on distributional impacts and the interplay of markets and state power.

- **The Price Shock and Pass-Through Inflation:** The initial cut-off of Russian supplies and the ensuing scramble for alternatives caused energy prices to skyrocket. European natural gas prices (TTF) increased by over 1000% at their peak in August 2022 compared to pre-invasion levels (Figure 3). Oil prices (Brent) spiked above \$130/barrel. This massive exogenous supply shock had immediate and pervasive inflationary effects:

- **Direct Impact:** Higher household energy bills (heating, electricity, transport fuel) directly reduced disposable income.

- **Indirect Impact:** Energy is a fundamental input cost across virtually all sectors of the economy. Surging electricity and gas prices raised production costs for industries (especially energy-intensive ones like chemicals, fertilizers, metals, glass), transportation costs for goods, and agricultural costs (via fertilizers, fuel). These costs were passed through to consumer prices for goods and services, fueling broad-based inflation (ECB, 2023; IMF, 2023).

- **Second-Round Effects:** High inflation eroded real wages, leading to demands for higher nominal wages, potentially triggering a wage-price spiral. Central banks responded aggressively with interest rate hikes to curb inflation, further slowing economic activity.



**Source Concept:** Based on data from ICE, Bloomberg, Bruegel Gas Tracker.



- **Macroeconomic Impacts: Growth Slowdown and Stagflation Risks:** The energy price shock acted as a severe negative terms-of-trade shock for energy-importing nations, effectively transferring wealth to energy exporters. The combination of soaring inflation and slowing growth raised fears of stagflation – a scenario not seen since the 1970s oil crises.
  - **Reduced Consumer Spending:** High energy bills and broader inflation squeezed household budgets, reducing consumption of non-essential goods and services.
  - **Reduced Industrial Output:** Energy-intensive industries curtailed production or shut down plants due to unprofitability, impacting supply chains. High uncertainty dampened business investment.
  - **Central Bank Tightening:** Aggressive interest rate hikes by major central banks (Fed, ECB, BoE) to combat inflation further slowed economic activity by increasing borrowing costs for businesses and consumers.
  - **Global Growth Downgrades:** International institutions like the IMF and World Bank repeatedly downgraded global growth forecasts for 2022 and 2023, citing the war and its energy/inflation consequences as primary factors (World Bank, 2023; IMF, 2023).
- **Sovereign Debt and Fiscal Pressures:** Governments faced immense fiscal pressures:
  - **Massive Subsidy Programs:** To shield households and businesses from soaring energy costs, governments enacted enormous subsidy and price cap programs (e.g., Germany's €200bn "defensive shield", UK's Energy Price Guarantee). These were fiscally costly, increasing budget deficits and public debt levels.
  - **Reduced Tax Revenues:** Economic slowdown reduced tax intake.
  - **Developing Economy Vulnerability:** Many developing economies, already facing high debt burdens post-COVID and lacking fiscal space, were hit hard by high energy import bills and rising global interest rates, increasing risks of debt distress and requiring IMF support (e.g., Sri Lanka, Pakistan).
- **Geoeconomic Fragmentation:** The war and the weaponization of energy accelerated trends towards a more fragmented global economy:
  - **Sanctions and Counter-Sanctions:** Unprecedented financial and energy sanctions imposed by the West on Russia, and Russian counter-measures, disrupted established trade and financial flows.
  - **Bloc Formation:** The crisis reinforced economic and strategic ties within blocs (e.g., G7 coordination on price cap) while pushing Russia deeper into economic dependence on China and India and fostering closer energy ties between the US and EU.
  - **Erosion of Trust in Interdependence:** The weaponization of energy trade undermined the belief that deep economic interdependence guarantees peace or constrains aggression, potentially leading to a broader retreat from globalization and a focus on national or bloc-based economic resilience ("derisking") (Tooze, 2022).
  - **Competition for Resources:** The scramble for secure energy supplies and critical minerals intensified competition, potentially leading to resource nationalism and trade tensions between major powers.

The economic shockwaves of the energy crisis highlighted the deep interconnection between energy markets, macroeconomic stability, and geopolitical order. The distribution of costs was highly uneven, with energy-importing developing economies bearing a disproportionate burden. The crisis amplified existing inflationary pressures, slowed global growth, strained public finances, and contributed to a potential fracturing of the global economic system along geopolitical fault lines, demonstrating the profound economic power wielded through energy resources.

## 8. Theoretical Implications: IPE Frameworks Revisited

The Russia-Ukraine War and its energy repercussions offer a rich case study for testing and refining core concepts in International Political Economy. This section analyzes the conflict through the lenses of power, interdependence, vulnerability, and institutional resilience, drawing key theoretical insights.

- **Power in the IPE of Energy:**

- **Structural Power:** Russia's pre-war position exemplified structural power derived from controlling a critical resource (natural gas) upon which major economies (Europe) were heavily dependent (Strange, 1988). This allowed Russia to set terms (long-term contracts, pricing) and exert political influence.

- **Relational Power and Coercion:** The war demonstrated the exercise of relational power – the direct use of energy supply as a coercive tool to achieve political objectives (detering support for Ukraine, fracturing Western unity). This shifted the focus from market-based structural power to overt geopolitical leverage (Colgan, 2013).

- **Limits of Resource Power:** However, Russia's strategy also revealed the limits of energy power. Europe's rapid adaptation, Western sanctions, and Russia's own inability to easily redirect its gas exports significantly eroded its leverage over time. Dependence on energy revenues also made Russia vulnerable to Western economic countermeasures. Power proved contingent and dynamic, not absolute.

- **Market Power and Counter-Coercion:** The response highlighted other forms of power. The collective market power of the EU and G7 enabled the imposition of sanctions and the oil price cap. The US leveraged its position as a rising LNG superpower to bolster European security. Market mechanisms, when backed by political will and coordinated state action, could counter resource-based coercion.

- **Interdependence Re-examined:**

- **Asymmetry and Vulnerability:** The case starkly illustrated Keohane and Nye's (1977) concept of asymmetric interdependence. While both Russia and Europe were interdependent, the *vulnerability* interdependence was highly skewed. Europe was more immediately vulnerable to a supply cut, while Russia's sensitivity interdependence (reliance on revenue) played out over a longer timeframe. The war tested which type of interdependence would bite harder.

- **Weaponization of Interdependence:** The conflict provided a textbook example of how interdependence can be weaponized by a state willing to absorb significant costs itself (Farrell & Newman, 2019). Russia deliberately exploited Europe's vulnerability interdependence, transforming a relationship of mutual benefit into one of coercion. This challenges the liberal assumption that complex interdependence inevitably constrains conflict.

- **Resilience and Reducing Vulnerability:** Europe's response demonstrated that vulnerability interdependence can be reduced through rapid policy action, diversification, infrastructure investment, and demand reduction. Resilience emerged as a critical counter-concept to vulnerability within interdependence theory (Deudney, 2021).

- **Vulnerability and Resilience:**

- **Sources of Vulnerability:** The crisis exposed multiple sources of vulnerability: high import dependence on a single supplier (geographical); reliance on a specific fuel type (gas for heating/power/industry - sectoral); inflexible infrastructure (pipeline dependence); lack of sufficient storage or backup capacity (technical); and fragmented policy coordination (institutional).

- **Building Resilience:** The European response showcased pathways to resilience: diversification of suppliers and fuels (geographical/fuel diversification); massive investment in flexible infrastructure (LNG terminals, interconnectors - technical resilience); strategic stockpiling (storage); coordinated policy and demand reduction (institutional/societal resilience); and accelerated deployment of domestic renewables (systemic resilience).

- **Resilience as a Policy Goal:** The experience elevated resilience from a technical concept to a core objective of energy and national security policy, demanding integrated strategies across multiple domains.
- **Institutional Resilience and Adaptation:**
  - **Stress Test for Institutions:** The war subjected international and regional energy institutions to an extreme stress test.
  - **EU Institutional Response:** The EU demonstrated significant institutional resilience and capacity for adaptation. Despite internal divisions, it developed and implemented a coordinated crisis response (REPowerEU, storage mandates, joint purchasing, price interventions) at unprecedented speed, leveraging its supranational capabilities. This highlighted the ability of complex regional institutions to adapt under duress (Schimmelfennig, 2022).
  - **Limits of Global Governance:** Global institutions like the IEA performed important functions (coordinating oil stock releases, data sharing) but proved insufficient to prevent market chaos or protect the most vulnerable nations. The G7 price cap was an ad hoc coalitional response, not a product of universal global governance. The crisis underscored the difficulty of achieving effective global energy governance in a fragmented geopolitical landscape.
  - **Shift in Institutional Focus:** The crisis spurred institutional innovation (e.g., EU's AggregateEU platform) and refocused existing institutions (e.g., IEA's heightened emphasis on energy security alongside transition) towards managing vulnerability and building resilience. The Russia-Ukraine energy crisis underscores that the IPE of energy is fundamentally shaped by the interplay of market forces, geopolitical power, state strategies, and institutional frameworks. It highlights the enduring relevance of power politics within interdependent relationships and demonstrates that vulnerability can be actively reduced through deliberate policy choices and institutional adaptation. Resilience has emerged as a central concept for understanding and navigating an energy landscape characterized by heightened geopolitical contestation and systemic shocks.

## CONCLUSION

The Russia-Ukraine War has irrevocably transformed the global energy landscape, imprinting itself on the geostrategic calculus of states, the architecture of energy markets, and the trajectory of the energy transition. This chapter has examined the conflict through the analytical prism of International Political Economy (IPE), drawing several critical conclusions.

First, the war offers the most salient contemporary example of the deliberate weaponization of energy as an instrument of geopolitical coercion. Russia's manipulation and subsequent severance of gas flows to Europe exposed the fragilities inherent in deep energy interdependence—particularly when asymmetry is strategically exploited by a revisionist actor. This shattered prevailing liberal assumptions that economic interdependence necessarily inhibits conflict, reasserting energy as a domain of high-stakes geopolitical contestation.

Second, the crisis catalyzed a historic reordering of global energy trade. Europe's rapid and involuntary decoupling from Russian hydrocarbons—especially its dramatic pivot to LNG—reconfigured the geography of energy flows. The United States emerged as the principal geopolitical beneficiary, assuming a central role in Europe's energy security. Conversely, Russia incurred a strategic and economic blow through the erosion of its European market, while developing economies disproportionately suffered from price volatility and supply constraints, highlighting stark asymmetries in global energy resilience.

Third, the conflict has redefined the contours of energy security. No longer confined to supply diversification, the emerging paradigm emphasizes systemic resilience: strategic storage, infrastructural redundancy, accelerated deployment of indigenous renewables, “friendshoring” of critical supply chains, and robust demand-side governance.

The EU's coordinated—if imperfect—response illustrated the capacity of regional institutions to adapt and collectively mitigate systemic risk.

Fourth, the war introduced a structural tension within the global energy transition. While the crisis galvanized political momentum for clean energy investments as a matter of security, it also prompted short-term reversals—including a coal resurgence and substantial investment in fossil gas infrastructure. Whether these emergency measures become entrenched or serve as transitional bridges hinges on the robustness of post-crisis climate governance and the political economy of decarbonization.

Fifth, the economic aftershocks of the energy crisis were global, severe, and deeply unequal. Soaring energy prices fueled inflation, eroded living standards, weakened industrial competitiveness, and burdened state budgets through large-scale interventions. In developing economies, these dynamics compounded existing vulnerabilities and intensified geoeconomic fragmentation, laying bare the intersection of energy insecurity and structural inequality.

Finally, analyzed through core IPE concepts, the crisis reaffirms the enduring salience of power—both structural and relational—within global energy politics. It reveals interdependence to be ambivalent: a source of mutual gain and strategic vulnerability. It elevates resilience as the critical policy response to multidimensional risk, and it underscores the adaptive capacity—and inherent constraints—of both regional and global institutions in managing systemic shocks.

The overarching lesson is that energy security in the 21st century cannot be divorced from geopolitical stability. Dependence on potentially adversarial suppliers is a strategic liability, and resilience must become the organizing principle of national and regional energy strategies. This entails not only diversification and domestic renewable deployment, but also infrastructural agility, strategic stockpiling, demand efficiency, and institutional robustness.

The Russia-Ukraine War marks not a transient disruption but a paradigmatic shift—ushering in an energy order where risk is endemic, resilience is imperative, and the quest for sustainable security assumes renewed urgency. Navigating this new landscape will demand both strategic foresight and the institutionalization of the lessons etched by this pivotal conflict.

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